# Licensing Panel AGENDA Reconvened from 4 May 2017

DATE: Monday 19 June 2017

TIME: 7.30 pm \*

**VENUE:** Committee Room 5, Harrow Civic Centre, Station

Road, Harrow, HA1 2XY

\* THERE WILL BE A BRIEFING FOR MEMBERS AT 7.00 PM IN COMMITTEE ROOM 5.

## **MEMBERSHIP** (Quorum 3)

Chair: (To be appointed)

## **Councillors:**

Mrs Chika Amadi Kairul Kareema Marikar Ramji Chauhan

#### **Reserve Members:**

**Note:** There are no Reserve Members currently appointed to this Panel.

**Contact:** Miriam Wearing, Senior Democratic Services Officer Tel: 020 8424 1546 E-mail: miriam.wearing@harrow.gov.uk



## **Useful Information**

## Meeting details:

This meeting is open to the press and public.

Directions to the Civic Centre can be found at: <a href="http://www.harrow.gov.uk/site/scripts/location.php">http://www.harrow.gov.uk/site/scripts/location.php</a>.

## Filming / recording of meetings

The Council will audio record Public and Councillor Questions. The audio recording will be placed on the Council's website.

Please note that proceedings at this meeting may be photographed, recorded or filmed. If you choose to attend, you will be deemed to have consented to being photographed, recorded and/or filmed.

When present in the meeting room, silent mode should be enabled for all mobile devices.

## Meeting access / special requirements.

The Civic Centre is accessible to people with special needs. There are accessible toilets and lifts to meeting rooms. If you have special requirements, please contact the officer listed on the front page of this agenda.

An induction loop system for people with hearing difficulties is available. Please ask at the Security Desk on the Middlesex Floor.

Agenda publication date: Friday 9 June 2017

## **AGENDA - PART I**

### 1. APPOINTMENT OF CHAIR

To appoint a Chair for the purposes of this meeting.

#### 2. DECLARATIONS OF INTEREST

To receive declarations of disclosable pecuniary or non pecuniary interests, arising from business to be transacted at this meeting, from:

- (a) all Members of the Panel;
- (b) all other Members present.

## 3. MINUTES

[Note: Licensing Panel minutes are:-

- (1) approved following each meeting by the Members serving on that particular occasion and signed as a correct record by the Chair for that meeting;
- (2) not submitted to the next panel meeting for approval.

Reasons: The Licensing Panel is constituted from a pooled membership. Consequently, a subsequent Panel meeting is likely to comprise a different Chair and Members who took no part in the previous meeting's proceedings. The process referred to at (1) above provides appropriate approval scrutiny].

## **4. LICENSING PROCEDURES** (Pages 5 - 6)

Procedure to be followed at an oral hearing.

## 5. APPLICATION FOR REVIEW OF THE PREMISES LICENCE FOR MCDONALDS RESTAURANT, 361 STATION ROAD, HARROW, MIDDLESEX HA1 2AW (Pages 7 - 48)

Report of the Corporate Director Community

#### 6. ANY OTHER URGENT BUSINESS

Which cannot otherwise be dealt with.

## **AGENDA - PART II - NIL**



## <u>Licensing Panel – Licensing Act 2003</u>

## **Procedure For A Review Hearing - Oral Hearing in Public**

This document provides a summary of the Panel's procedure for the conduct of this oral hearing in public. This procedure is followed during a **REVIEW** procedure.

Please note that the Applicant is the party who has requested the Hearing

- i. **Introductions** by the Chair of the Panel:
  - -Members
  - -Officers and Officers of Responsible Authorities
  - -Applicants and Objector(s)
  - -the Procedure for the hearing
- ii. **Presentation** of the report **(agenda item 6)** by Officers of the Relevant Authority.
- iii. **Introduction** by the **objector(s)** of their statement. Additional material may be submitted with the agreement of the Panel and the other party, subject to advice by the Council's legal advisor at the time.
- iv. Questioning of the objector(s) by:
  - -the applicant
  - -the Panel
- v. **Presentation** by the **applicant**, or their representative, of their statements. Additional material may be submitted with the agreement of the Panel and the other party, subject to advice by the Council's legal advisor at the time.
- vi. Questioning of the applicant by:
  - -the objector
  - -the Panel
- vii. Concluding statement by the applicant.
- viii. Concluding statement by objector(s).
- ix. The Panel together with its legal advisor and committee clerk withdraw to consider of the application. Should the Panel wish to clarify any point with any particular party, all sides are recalled for the questions to be asked.
- x. The hearing is reconvened for the Panel to announce their decision.

## Agenda Item 5

Should the application be refused or conditions be placed on the licence the Panel must give reasons for this action.

## **NOTES**

**WITNESSES:** Either side may call witnesses to support their case. Witnesses should have submitted written statements before the hearing which they present and on which they may be questioned. Witnesses introduced at short notice may speak with the agreement of the Panel and the other party, subject to advice by the Council's legal advisor at the time.

**ADJOURNMENT:** The Panel may at any time adjourn to a later date for the further consideration of an application. The date and time should be agreed with all parties as far as possible.

## REPORT FOR: LICENSING PANEL

Date: 19 June 2017 (reconvened from 4

May 2017)

**Subject:** Application for review of the

premises licence for McDonalds Restaurant, 361 Station Road, Harrow, Middlesex HA1 2AW

**Responsible Officer:** Tom McCourt - Corporate

Director - Community Directorate

Exempt: No

**Enclosures:** Application for review (appendix

1)

Police statements (appendices 1a

-1d

Image and location map (appendix 2 and 2a)

Current premises licence and

plan (appendix 3)

Licence review guidelines

(appendix 4)

Representations (appendix 5) Summary of proposed licence

## **Section 1 – Summary**

An application has been received from the Metropolitan Police Service to review the premises licence for McDonalds Restaurant, 361 Station Road, Harrow HA1 2AW, on the grounds of the prevention of crime and disorder, public safety, and prevention of public nuisance.



## Representations received

| From   | Representations details     |  |  |
|--|-----------------------------|--|--|
| The Planning Authority   | No representations received |  |  |
| Health & Safety  | No representations received |  |  |
| Environmental Health Authority (Pollution and environmental enforcement) | No representations          |  |  |
| Trading Standards  | No representations          |  |  |
| Area Child Protection Service  | No representations received |  |  |
| London Fire Brigade  | No representations received |  |  |
| Metropolitan Police  | Application made            |  |  |
| Licensing authority  | No representations made     |  |  |

## Representations from other persons

A representation in support of the premises licence holder from Harrow Business Improvement District has been received (appendix 5).

## **Section 2 – Report**

- An application has been received on behalf of the Metropolitan Police Service to review the premises licence of McDonalds Restaurant, 361 Station Road, Harrow, Middlesex HA1 2AW on the grounds of preventing crime and disorder, public nuisance and protecting public safety (appendices 1 and 1a d).
- 2.2 The application was originally opened to comply with the regulations under the Licensing Act 2003 on 4 June 2017. It was immediately adjourned with the agreement of the police, the premises licence holder and the Licensing Panel to allow time for measures agreed between the premises licence holder and the police to be assessed. As a result of that exercise, agreement has been reached between the police and the premises licence holder for licence conditions to be amended or added, subject to the Panel's discretion to exercise its powers set out below.

## 2.3 Description of premises

These premises are a fast food restaurant and take-away situated on ground and first floor levels within Harrow town centre. An image of the premises and a location map are provided at appendix 2.

2.4 The premises are only licensed for the provision of late night refreshment as below:

| Sunday    | From 2300 hours to 0100 hours the next day |
|-----------|--|
| Monday    |  |
| Tuesday   |  |
| Wednesday |  |
| Thursday  |  |

| Friday   | From 2300 hours until 0300 hours the next day |
|----------|---|
| Saturday |   |

2.5 The premises may remain open to the public for a further 15 minutes each day (see appendix 3).

## 2.6 Licensing history

A premises licence was first granted on 14/09/2005. The premises licence was granted to the current holder on 12/11/2014.

## 2.7 Details of the application

Received: 29/03/2017

Application advertised: 30/03/2017 - 26/04/2017

## 2.8 Representations

None

## 2.9 <u>Statutory guidance</u>

The following passages and paragraphs of the statutory guidance issued by the Secretary of State in March 2015 are relevant to this application.

- 2.10 Paragraph 11.10 of the guidance refers to good practise for responsible authorities to engage with premises to resolve concerns at an early stage without the need for formal action such as a review.
- 2.11 The Panel's attention is also drawn to paragraph 11.20 which refers to the need for licensing authorities to ensure remedial action should be addressed to the causes identified in the application or representations, and that decisions must be appropriate and proportionate to those concerns.

## 2.12 Licensing policy

The Panel will bear in mind appendix 1 to the statement of licensing policy, attached to this report at appendix 4. The Panel has discretion to depart from the guidelines, which are designed with consistency and transparency of decision-making in mind.

## 2.13 Legal implications

The Panel will be aware that the review application may only concentrate on issues arising during the licensable hours, that is from 2300 hours until the closing time for each day.

- 2.14 The Licensing Authority is required to hold a hearing to consider the review application and any relevant representations made. The hearing must be held in accordance with the Licensing Act 2003 (Hearings) Regulations 2005.
- 2.15 The Licensing Panel is required to give appropriate weight to the review application, representations (including supporting information) presented by all the parties, the Guidance issued pursuant to section 182 of the Licensing Act 2003, the Council's statement of licensing policy and the steps (if any) that are appropriate to promote the four licensing objectives.

## 2.16 Modification to licence

Agreement has been reached between the police and licence-holder for the licence to

be modified as set out below, subject to the Panel's discretion to exercise its' powers as set out in paragraph 2.18:

- (a) existing condition 3 at annex 2 to be amended from 4 staff to 6 staff
- (b) existing condition 3 at annex 3 to be amended from 1 SIA supervisor to 2 SIA supervisors
- (c) the premises licence holder shall ensure that staff and the SIA door supervisors have a radio linked to the Town Centre CCTV Control (whilst the Town Centre Partnership operates such a scheme)
- (d) food and drink shall only be sold after 02.30 hours on Saturday and Sunday mornings for consumption off the premises (takeaway only)
- (e) there shall be no entry to the premises after 0245 hours on Saturday and Sunday mornings.
- 2.17 Officers are of the opinion the proposed conditions are reasonable, proportionate, capable of being enforced and can be considered necessary for the promotion of the licensing objectives. A summary of the licence if adopted by the Panel is set out at appendix 6, notwithstanding its' powers as set out below.
- 2.18 Having considered those relevant matters, the Licensing Panel can take such of the following steps (if any) as it considers appropriate for the promotion of the licensing objectives
  - 1. to modify the conditions of the licence;
  - 2. to exclude any of the licensable activities from the scope of the licence;
  - 3. to remove the designated premises supervisor;
  - 4. to suspend the licence for a period not exceeding 3 months;
  - 5. to revoke the licence

and for this purpose the conditions of the licence are modified if any of them are altered or omitted or any new condition added.

- 2.19 If the Panel takes a step mentioned in 1 or 2 of paragraph 2.13 above, it can specify that the modification or exclusion is to have effect for a period up to three months if it considers this to be appropriate.
- 2.20 It should be noted that -
  - clear reasons must be given for the decision;
  - any additional or modified conditions should be practical and enforceable;
  - the applicant for the review, the premises licence holder and any person who made relevant representations would have the right of appeal to a magistrates' court on one of the grounds provided in schedule 5 to the Licensing Act 2003.
- 2.21 In addition to determining the application in accordance with the legislation, Members must have regard to the –

- common law rules of natural justice (i.e. ensuring a fair and unbiased hearing etc);
- provisions of the Human Rights Act 1998;
- considerations in section 17 of the Crime and Disorder Act 1998.
- The Panel must also act appropriately with regard to the European Convention for the Protection of Human Rights and Fundamental Freedoms implemented under the Human Rights Act 1998, particularly articles 6 (relating to the right to a fair trial); article 8 (protection of private and family life); and article 1 of the First Protocol (protection of property).
- 2.23 The Panel, when exercising its powers, must consider section 17 of the Crime and Disorder Act 1998 which states:

'without prejudice to any other obligation imposed on it, it shall be the duty of each authority to which this section applies to exercise its various functions with due regard to the likely effect of the exercise of those functions on, and the need to do all that it reasonably can to prevent, crime and disorder in its area.'

## **Financial Implications**

2.24 There are no financial implications.

## **Appeals**

2.25 If any party is aggrieved with the decision of the licensing panel on one of the grounds set out in schedule 5 to the Licensing Act 2003, they can appeal to a Magistrates' Court within 21 days from notification of the decision.

## **Section 3 - Statutory Officer Clearance**

| Name: Jessie Mann  | X | on behalf of the<br>Chief Financial Officer |
|--------------------|---|---|
| Date: 25.05.17     |   |   |
| Name: Andrew Lucas | X | on behalf of the<br>Monitoring Officer      |
| Date: 25.05.17     |   |   |

## **Section 4 - Contact Details and Background Papers**

**Contact:** Jeffrey Leib, Principal Licensing Officer extension 7667 **Background Papers**: Statutory Guidance



## **TOTAL POLICING**

## Application for the Review of a Premises Licence or Club Premises Certificate under the Licensing Act 2003

## PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

- Before completing this form please read the guidance notes at the end of the form.
- If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.
- You may wish to keep a copy of the completed form for your records.

I Patrick Moran make this reprentation on behalf of the Commissioner Of the Metropolis Police apply for the review of a premises licence under Section 51 of the Licensing Act 2003 for the premises described in Part 1 below

| Part 1 – Premises or club premises details   |   |                                |                  |  |  |
|--|---|--------------------------------|------------------|--|--|
| Postal address of premises or club premises, or if none, ordnance survey map reference or description: |   |                                |                  |  |  |
| McC DONALD'S 361 -3  | 63 STATION ROAD H   | ARROW                          |                  |  |  |
| Post town:   | HARROW  | Post code:<br>(if known)       | HA1 2AW          |  |  |
| Name of premises lic   | ence holder or club h   | nolding club premises certific | cate (if known): |  |  |
| K & G RESTAURANTS  | K & G RESTAURANTS LTD 1 ARCHGATE BUSINESS CENTRE 823-825 HIGH ROAD LONDON N12 8UB |                                |                  |  |  |
| Number of premises licence or club premises certificate (if known):                                    |   |                                |                  |  |  |
| LN/000007813/2014/1  |   |                                |                  |  |  |

| Pai  | rt 2 – Applicant details   |      |       |             |
|------|--|------|-------|-------------|
| l an | n:   |      |       |             |
|      |  | Plea | se ti | ck Yes      |
| 1    | an individual, body or business which is not a responsible authority (please read guidance note 1 and complete (A) or (B) below) |      |       |             |
| 2    | a responsible authority (please complete (C) below)  |      |       | $\boxtimes$ |
| 3    | a member of the club to which this application relates (please complete section (A) below  | r)   |       |             |



| (A)                      | DETAILS C  | F INDIVII                                   | DUAL A                              | PPLICA                                    | NT (fill in                             | as applica                                   | able)                                   |  |   |
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| М                        | r 🗆  | Mrs   |                                     | Miss                                      |   | Ms   |   | Any other title (e.g. Rev.)                |   |
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| lam                      | 18 years ol  | d or over                                   |                                     |   |   |  |   |  |   |
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|                          | phone Numi   |   | ):                                  |   |   |  |   |  |   |
| Ema                      | il address: (  | (optional)                                  |                                     |   |   |  |   |  |   |
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|                          |  |   |                                     |   |   |  | -                                       |  | 11 (12 12 12 12 12 12 12 12 12 12 12 12 12 1  |
| This                     | applicatio   | n to revie                                  | ew relate                           | es to the                                 | followi                                 | ng licens                                    | sing obj                                | ective(s)                                  |   |
|                          |  |   |                                     |   |   | Ple  | ease tick                               | one or more box                            | (es   |
| 1                        | The prever   | ntion of cri                                | ime and                             | disorder                                  |   |  | ]                                       |  |   |
| 2                        | Public safe  | ety   |                                     |   |   | $\boxtimes$                                  | l                                       |  |   |
| 3                        | The preven   | ition of pu                                 | blic nuis                           | ance                                      |   |  |   |  |   |
| 4                        | The protec   | tion of chi                                 | ildren fro                          | m harm                                    |   |  |   |  |   |
|                          | se state the   |   |                                     |   | •                                       |  | •                                       |  |   |
| over                     | Police have asl<br>the last 10 mo<br>esting urgent p   | nths. I have                                | looked at                           | Computer                                  | ew due to<br>Aided Di                   | the increas<br>spatch (CA                    | e of incide<br>D) entries               | ents of crime and o<br>, these are calls m | disorder reported to police ade to police via 999,  |
| Crim                     | e & Disorder   |   |                                     |   |   |  |   |  |   |
| is situ<br>house<br>Sund | uated in Station<br>es all within w<br>ays. Offering l | n Road in a<br>alking dista<br>Late Night I | parade of<br>nce of Mc<br>Refreshme | shops, acre<br>Donald's,<br>ents as it ha | oss the roa<br>This is thus<br>a licenc | ad from the<br>ne only pren<br>e for this se | Trinity Banises which<br>rvice. The     | ar. In this locality<br>h are open until 3 | nsed premises. The restaurant<br>there are five licensed public<br>.00am on Saturdays and<br>esidential area at the top end |
| The paddro               | oremises have<br>essed this prob                       | seen an incr<br>lem by havi                 | ease in Ci                          | rime & Dis                                | order repo                              | orted to pol<br>Donald's in                  | ice over a<br><u>Septe</u> mbe          | period of time. Poer 2016 to discuss.      | olice and partners have   |

The business failed to follow agreed actions plans set prior to the meeting and were issued a Community Protection Notice as they were not banning individuals who were causing ASB, committing crime and reporting this information to licensing authority or police.

Action plans were drawn up by partners with Mc Donald's on 15/09/2016 to address the crime and disorder. Time scales were set and agreed. It was agreed at this meeting an additional security would be put in place during the afternoon to deal with school children and anti-social behaviour. This was also due to the increase of gang activity seen inside and outside the premises by police.

This activity was drug dealing, assaults and intimidation of customers using the premises. With these additional measures in place the business saw a reduction of anti-social behaviour during the late afternoon. It was agreed the security door staff could be removed in the afternoon, at the last meeting held with partners in February 2017.

Please see details giving time and date of these Computer Aided Dispatch (CAD) entries where police assistance is required.

#### Appendix 1

Between 03/06/2016 and 06/03/2017 there has been 71 calls to police these calls were made by members of the public, residents and staff working inside the premises. Of these seventy one incidents only twenty eight calls were recorded as crimes either on the premises or outside. Three calls recorded as Merlins. This is where the persons have been identified as being vulnerable adults and are at risk. Two calls for ambulance assistance. Thirty eight calls recorded as not crime, eight calls where police had comes across the incidents while on patrol in the area.

These seventy one incidents has resulted in only twenty eight crime reports being completed, equating to 39%. Thirty eight crimes shown as not crime this equates to 53%. The concerns of these thirty eight calls shown as not crime, eleven of these were reported as violence against the person which is 39% when the initial call was made to police.

The reason why these calls have been shown as not crime in this manner, is when police arrive at the venue, staff or public are not prepared to give statements to police. To support a prosecution for the offence committed by others.

Results crime reports as follows:-

Racial Aggravated Harassment 3 Public Order 5 Affray 2 ABH 4 GBH 2 Common Assault 6

Theft 4
Criminal Damage 2

One of the reports CRIS 2010968/16 (GBH) is where a customer has gone to the venue to purchase some food, he has got involved in an altercation where he sustained a knife wound to his chest.

CRIS 2008169/16 report, female victim assaulted inside the premises head butted by male in the face. Victim sustained injury to her nose. Suspect made off, arrested at later date.

During the Late Night refreshment period between 2300 – 0500 there were 32 calls out of the seventy one equating to 45%.

This quantity of calls to police during this period has a huge drain on police resources. Having an impact on police response times to other incidents within the community. Colleagues have reported to me that they get called to the restaurant deal with incidents, staff is not prepared to provide statements to police on arrival or CCTV not being downloaded as they report staff member not available.

Please see statement obtained from Inspector Wilson dated 27 March 2017 summary as follows, call made by manager requesting urgent police assistance. Customers are fighting with staff. Inspector attended with officers, as officers had complained to him, they attended the previous night to deal with alcohol related disorder on the premises. Staffs were not prepared to provide statements to police. Inspector had a discussion with manager Mr Silamparasan SORNESWA in the office regarding the lack of support from staff on police attendance. Mr SORNESWA voiced his concerns he feared for his safety and staff, he did not want to be attacked when finishing work. He was not happy to work late, Inspector Wilson appealed for his co-operation in supporting police when they attend. Mr SORNESWA agreed his staff would provide statements to police.

See supporting statements:-

PC Herson 706QA 28 January, 6 February and 7 February 2017.

PC Gaskin 181QA on 28 January, 6 February and 7 February 2017concerning incidents.

PC Mc Cluskey 617QA on 8 February 2017 concerning incident.

#### Prevention of Public Nuisance

As you can see from the log regarding calls made to police, these incidents reported during the opening hours of the business will be having an impact on residents and families which live above the premises and dwellings also within the vicinity of Station Road. Residents have written to the authorities complaining about the excessive noise being emitted from the premises during the early hours and activities during the evening and problems associated with it.

The premise has a SIA door Supervisor on the premises between 2300 until premises closes on Friday and Saturdays. (This is a mandatory condition set within their Premises Licence). He clearly can't control the patrons either leaving or entering during the early hours.

I visited the premises with Mr Ash Waghela Harrow Licensing department on 10th March 2017 at approximately 2200 hours and spoke with the SIA door staff member Mr Akinsola Fasuba, I asked him what the problems were? He explained there is a problem with the door when it comes to closing time. He can't stop people entering as it has an infra-red sensor which automatically opens the door when it detects a person standing within the vicinity. There is no override system on the door where he has full control. There is only one entrance to the restaurant. The door entrance is set back from the building and out of view of Council CCTV. Internal cameras in the business don't cover the area behind the sliding door which is set back.

It is an important part of the premises licence holder to promote the licensing objectives. Which is to prevent of crime and disorder, public safety and prevention of public nuisance, it's my opinion this business falls short of achieving these licensing objectives which is an integral part of the premises licence. Staff is unable to deal with incidents and conflict due to staff being focused on delivering food orders, dealing with customers and a shortage of staff on premises.

Premises have been given warnings in the past and due to the poor management I fear there will be serious injury to either staff or public if this business is allowed to operate in this fashion.

I feel the only option is to ask for the Late Night Refreshment licence to be revoked until the business can demonstrate to the licensing authority it can meet all the four licensing objectives set.

Please provide as much information as possible to support the application: (please read guidance note 3)

(Please tick yes)

Have you made an application for review relating to this premises before?

|  | Day         | Month    | Year         |
|--|-------------|----------|--------------|
| If yes, please state the date of that application:                                     |             |          |              |
| If you have made representations before relating to this premises please stamade them: | ate what ti | ney were | and when you |
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I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate.

 $\boxtimes$ 

I understand that if I do not comply with the above requirements my application will be rejected.

 $\boxtimes$ 

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION.

| Part 3 - Signatures (please read guidance note 4)  |   |   |    |  |  |
|--|---|---|----|--|--|
| Signature of applicant or applicant's solicitor or other duly authorised agent (see guidance note 5). If signing on behalf of the applicant please state in what capacity. |   |   |    |  |  |
| Signature:   | Date:   | ate: 29/03/2017                                 |    |  |  |
| Capacity:  | Police Officer  |   |    |  |  |
|  | me (where not previously given) and postal add: (please read guidance note 6) | address for correspondence associated with th   | is |  |  |
| Post town:   | Post  | est code:                                       |    |  |  |
| Telephone No   | lumber (if any):  |   |    |  |  |
| If you would   | prefer us to correspond with you using an e-n                                 | e-mail address, your e-mail address (optional): |    |  |  |

#### **Notes for Guidance**

- 1. A responsible authority includes the local police, fire and rescue authority and other statutory bodies which exercise specific functions in the local area.
- 2. The ground(s) for review must be based on one of the licensing objectives.
- Please list any additional information or details, for example dates of problems which are included in the grounds for review if available.
- 4. The application form must be signed.
- 5. An applicant's agent (for example, solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 6. This is the address which we shall use to correspond with you about this application.

Retention Period: 7 years MP 321/12





| WITNESS STATEMENT   | *************************************** |                       |
|---|---|-----------------------|
| Criminal Procedure Rules, r 27. 2; Criminal Justice Act 1967, s. 9; Magi  | strates' C                              | Courts Act 1980, s.5B |
| URN   |   |                       |
| Statement of: SEAN McCLUSKEY  |   |                       |
| Age if under 18: (if over 18 insert 'over 18') Occupation: POLICE OFFIC   | CER                                     |                       |
| This statement (consisting of page(s) each signed by me) is true to the and I make it knowing that, if it is tendered in evidence, I shall be liable to pro it anything which I know to be false, or do not believe to be true.  Witness Signature: |   |                       |

On WEDNESDAY 8<sup>th</sup> FEBRUARY 2017 I was on duty in uniform as the operator in a marked police vehicle call sign QA13N in plain clothes I the company of PC292QA HUBERT the driver of the vehicle who was also in plain clothes. At about 0030 we attended McDONALDS 35 STATION ROAD HARROW to reports of an abusive male inside the venue racially abusing staff. CAD 177/8FEB17 refers.

As a result of that call a male was arrested for a racial public order offence against the staff as it was overheard by the customers as well. At first the staff at the venue were reluctant to give police a statement about what had happened and just wanted the male to leave. The venue has security but they had failed to eject the male and had called police. Several units had turned up to deal with him and QA1 Mr WILSON arrived as it was a racial incident. When he was informed of the lack of cooperation from the staff at the venue he went and spoke to the duty manager and requested their assistance in providing statements. It was only then that the staff came forward and provided statements to assist in the prosecution.

Witness Signature:

Signature Witnessed by Signature:.....

Page 1 of 1

HYPENDIX +D

## **RESTRICTED** (when complete)

MG 11 (T)

| CJ Ac   | 9330  | ITNESS STAT<br>30, ss.5A(3)(a) and 5B; C   |  | e Rules 2005,   | Rule 27.1  |   |
|---|---|--|--|---|--|---|
| Statement of  | Inspector Steven  | Wilson   | URN:   |   |  |   |
| Age if under 18   | Over 18   | (if over 18 insert 'over 18')  | Occupation:  | Police Offi   | cer 204827   |   |
| make it knowing th  |   | ages each signed by me) evidence, I shall be liable to be true.  |  |   |  |   |
| Signature   | hojectox (  | Josephleb.   | Date   | : 23./3   | /17  |   |
| Tick if witness evide   | ence is visually recorde  | d (supply witnes.  | s details on rear)   |   |  |   |
| the urgent attendar for committing rac deal with the incide being a racial into GASKIN and PC police from McDo had then refused to last occasion as the following arrest the PC MCCLUSKEY provide a statement assist. I then entered is and his staff's safety of his staff's not a valid argument. | cially aggravated publicated and I also attended ident, was a complained, was a complained, was a complained, and information and its staff to deal was substantiate the allesse previous night duty and PC HUBERT was evidence of the ced MCDONALDS and quested a discussion recent behaviour as cound did not want to be at as his premises was | at 25 STATON ROA with a male customer fit order offences. The ed a short time after the fint I had received from the med me that on a number of the vith violence on their personal provide a state by when they had dealthed to provide a statement of the relayed that they have offence. At this point P and identified the manage with him in private will be attacked upon finishing as constantly under the if police had already at | ghting with star<br>crew of QA131<br>cir arrival. My re-<br>om officers who<br>ber of occasion<br>premises and for-<br>ment and suppo-<br>with alcohol re-<br>ent. On attendant<br>and made an arro-<br>certain IC4 male<br>thereupon we we<br>manager stated in<br>eview of local and | off. A male was a had attended cason for attended on duty as hey had resolved a prosecutor of | as subsequently are d in the first instact and ance, aside from the previous nights sponded to request states of suspects the fion. They had cite for on the premise to the officers of the officers of the officers of the fice. I then challed his own safety and ilding. I stated this TV, he was able to | rested ince to m this nt. PC sts for e staff ed the es and QA13, sing to I us to enged and the is was to call |
| -   | •   | fectively removed. Mo  |  |   | -  |   |
| for the offence and   | failing to deter repeat   | atement he was preven<br>at behaviour. I then int<br>premises he was placin  | ormed the man  | ager that by i  | refusing to assist p   | police  |
| Signature: WSPCs. La  | Stera / Ms  | Signature witnes   | ssed by:   |   |  | ******  |

2006/07(1): MG 11(T)

**RESTRICTED** (when complete)

Continuation of Statement of

Inspector Steven Wilson

| was unconcerned about that and if it meant he was no longer required to work late hours then all the better fe him. I then stated it was unacceptable for him and his staff to have a policy of not providing witness statemen for incidents on their premises. I appealed for his co-operation in supporting officer's actions in response to the calls for police and stated his comments would be reported to the Borough licencing officer. The manager the stated he and his staff would provide statements for incidents that had occurred over the past 24 hours. I then let the premises and informed the officers on scene that statements would be provided. |
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|  |

2003(1)

Signature witnessed by:





| WITNESS STATEMENT  |                 |           |       |            |  |  |  |
|--|-----------------|-----------|-------|------------|--|--|--|
| Criminal Procedure Rules, r 27. 2; Criminal Justice Act 1967, s. 9; Magistrates' Courts Act 1980, s.5B   |                 |           |       |            |  |  |  |
|  | ŲRN             |           |       |            |  |  |  |
| Statement of: PC Gaskin 181QA  |                 |           |       |            |  |  |  |
| Age if under 18: Over 18 (if over 18 insert 'over 18') Occu  | upation: Police | e officer |       |            |  |  |  |
| This statement (consisting of page(s) each signed by me) is true to the best of my knowledge and belief and I make it knowing that, if it is tendered in evidence, I shall be liable to prosecution if I have wilfully stated in it anything which I know to be false, or do not believe to be true. |                 |           |       |            |  |  |  |
| Witness Signature  |                 |           | Date: | 24/03/2017 |  |  |  |

This statement refer to three incidents that occurred at McDonalds 361 Station Harrow town centre between 28th January to 7th February 2017.

On Saturday 28th January 2017 I was on duty in uniform driving a marked police vehicle call sign Q5 nights. I was in company with PC 706QA Herson. We received a call to attend McDonalds in relation to a fight at the location. On arrival PC 308QA Sambrook and PC 137QA Crowe had a male detained on the pavement outside the location. Myself and PC 706QA Herson went into the store to speak with staff and obtain details from potential witnesses. Whilst in store I spoke with the store manager and he began to show us some CCTV footage of the incident. There were two security guards on duty at McDonalds and it appeared that they were the main victims of this incident. It was a busy Saturday night and McDonalds was crowded. PC Sambrook took over from us in speaking with the manager as we had to leave to attend another call.

On Monday 6th February 2017 myself and PC 706QA Herson were again called to McDonalds by staff. The initial call stated that there was a male at the location attacking staff. The call was made at 00:30hrs. On arrival McDonalds was extremely busy. There were many people inside many of whom were drunk. There was no security present at the location. I spoke with a male who was the apparent suspect and had to physically walk him out of the store as he was screaming and shouting and causing a scene. I did not want the situation to get out of hand. When I got outside some more units arrived and I went back into the store to speak with the manager Mr He explained that the suspect had come into the store screaming and swearing at him and accusing him of being rude to his brother. He told me that the suspect said "I am going to fuck you up" and threatened to wait for him after work. He also explained that the suspect had pushed the doughnut stand that was sat on the counter sending it flying and crashing to the floor. This caused the stand to crack. He has also hit a UV lamp sending it flying. The manager was asked to provide a statement in relation to the incident and we went into the office and discussed it with him. He seemed hesitant but told us that he would give us a statement. PC 706QA left to go and arrest the suspect and I stayed and obtained details and viewed the CCTV. During this time the manager told me that he no longer wanted to provide a statement about the incident. I explained the process to him again and asked about his concerns in relation to giving a statement. The manager stated that he did not want any repercussions and was scared to give one. I tried to reassure the male and explained the importance of giving the statement and that we had arrested the male because he said he Witness Signature:

Signature Witnessed by Signature:....

Page 1 of 2



RESTRICTED (when complete)





Continuation of Statement of:

was going to give us a statement. The manager point blank refused to give one. I explained to him that this was the second time police had been called to the location in a short space of time and that he cannot call police and then change his mind after they have arrested someone. McDonalds had no security staff and they only have security on Weekends, yet they still have a late licence with many drunk people coming into the restaurant as its one of the only food establishments open at that time. It clearly becomes very busy when the pubs close and there are no security to control it and staff members that call police and then refuse to support police action. Therefore the situation is not in control and it is a problem.

On Tuesday 7<sup>th</sup> February there was another call to McDonalds in relation to another fight at the location. On arrival PC 292QA Hubert and 617QA Mc Cluskey were already on scene. There was an aggressive customer at the location who had apparently thrown food behind the counter, at staff and was verbally abusive towards them. The manager Mr was again present at the location and once again had refused to provide police a statement about the incident. Again this was another incident where staff had called police because things have got out of hand with no security present and staff were no supporting police action.

Witness Signature:

Signature Witnessed by Signature:....

Page 2 of 2





APPENDIX 2D

## **RESTRICTED** (when complete)

MG 11 (1)

| WITNESS STATEMENT CJ Act 1967, s.9; MC Act 1980, ss.5A(3)(a) and 5B; Criminal Procedure Rules 2005, Rule 27.1                              |  |  |   |  |   |   |   |  |
|--|--|--|---|--|---|---|---|--|
| Statement of   | PC HERSON 7060   | QA   | UR  | N:   | 01  |   |   | 15   |
| Age if under 18  | Over 18  | (if over 18 insert 'ex   | ver 18") Occ  | upati  | on:   | Police Of   | ficer p234158   |  |
| make it knowing th   | nsisting of: 2 p<br>nat, if it is tendered in c<br>false, or do not believe  | vidence, I shall be  | by me) is tra-<br>liable to pa                                    | ue to<br>rosect  | the best<br>ition if                                  | of my knov<br>I have wilfu  | vledge and belief an<br>lly stated anything it  | d I<br>n it                                |
| Signature:   | Mycha  | SVA  |   |  | Date:   | 24/03   | /2017   | ****                                       |
| Tick if witness evide  | ence is visually recorde   | d (supply  | witness det   | ails oi  | ı rear)   |   |   |  |
| McDonald's, 361 s  | named person and station road, Harrow station and arrow station and arrow station and arrow arrow 2017 I was as  | whereby police h   | ave been o  | alled  | to the  | location by   | members of staff.   |  |
| car (Q5N) we were<br>a male causing a di<br>Crowe 137qa and I<br>speak with staff. I<br>McDonalds and wi<br>statement after wor            | e assigned to a call at isturbance in the estandard section of the call at the standard spoke with the victing he had been victing the due to the business were also shown CC.               | McDonalds, what he was a second and for the mand took his do not an assault. It is of the restaurant | ich is loca ghting with d had app etails, he was awar t and it be | ited in the second rehenement was continued in the second reherence reherenc | on the Treurity. On the ded the one of was one Saturd | own centre On police a c male and two securit n duty and lay night. A   | The call was regarrival my colleaguere required to go y staff who work requested to prove the colleague spoken. | arding nes Pc no and at the vide a with    |
| a marked police car<br>a male attacking the<br>verbally aggressive<br>what I would descri<br>at the staff from bel<br>aware this was the n | ruary 2017 I had star<br>and were called to N<br>e manager at the stor<br>and very volatile. Had be as drunk due to the<br>hind the counter, he manager of the Restar<br>I was busy with mar | McDonalds by state. Upon police are smelt of alcohore mannerisms, the was directing all urant, Mr    | off at the recrival thereof. His frichheir slurre his verbal      | estaur<br>e was<br>ends v<br>d spe<br>abus   | ant at ( a male who we ech and e at on                | 0027 hours.  who was sere trying to d behavious e particular also known | They alleged ther shouting at staff, he restrain him were to the continued to member of staff, as               | e was<br>e was<br>e also<br>shout<br>I was |
| Signature:   | yn John  | Signature  | witnessed b   | y:   |   |   |   | nam.                                       |

2006/07(1): MG 11(T)

Continuation of Statement of

PC HERSON 706QA

was a visible disturbance within the store, the doughnut stand being knocked off and sprawled out on the floor the cooking side. The male was taken outside by my colleague whilst I spoke with staff and specifically the manager. He was standing around, I asked what had happened and asked if the stand was broken, and it was picked up off the floor and placed back together. I asked if he wanted to pursue the incident and he was very weary and stated he was unsure. I requested to see the CCTV, he took me into a small room to the side of the serving area and watched CCTV. The Manager relayed the events and the CCTV was requested, he stated he would provide a statement with regards to the events and at this point I arrested the male for the incident which occurred. Upon liaising with my colleague a short while later I was told that the manager was reluctant and refused to provide a statement and help police with the incident, asked why he had stated to my colleague that he was seared due to the repercussions of the incident.

On this occasion I noticed there was no security staff on the door however the restaurant was just as busy as the previous event on the Saturday night we had attended. However the members of the public where clearly drunk and rowdy and the restaurant was volatile to disorder. The restaurant is open till the early hours of the morning.

The following night on Tuesday 7th February 2017 I was on duty with Pc Gaskin 181qa and we were again called to McDonald's in the evening. There was a disturbance at the location. Again police had been called and the manager was present. The manager had stated that he didn't and wasn't going to call police but then he did. There was no security present and the male detained and subsequently arrested by police was intoxicated and drunk. I had spoken to members of staff who refuse to provide statements due to the repercussions.

The manager was also there and I spoke with him, and asked about the security. The security staff are only employed at the weekends at peak hours and the restaurant have stopped with security during the week and in the early hours of the morning.

There were numerous calls within a short period time to the location, there was no security during the weeks and the staff were refusing to help or assist police.

cofek.



Signature:

Ceyelatan

Signature witnessed by:

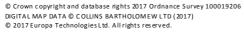
2003(1)

## **APPENDIX 2 – IMAGE OF PREMISES**



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## LICENSING ACT 2003

Schedule 12
Part A (Regulation 33,34)
HARROW COUNCIL, P O BOX 18, STATION ROAD, HARROW

Premises Licence Number:

LN/000007813/2015/2

Part 1 - Premises details

Postal address of premises, or if none, ordnance survey map reference or description:

McDonald's, 361-363 Station Road, Harrow, Middlesex, HA1 2AW

Telephone Number: 02088610741

Where the licence is time limited, the dates:

N/A

Licensable activities authorised by the licence:

Late night refreshment

Signed by Richard LeBrun

Environmental Services Manager (Public Protection)



#### Licensable Area Hours open to public Sunday Monday Tuesday Wednesday Thursday Friday 00:00 - 03:15 06:30 - 23:59 Saturday

The times the licence authorises the carrying out of licensable activities Location: Licensable area Late night refreshment Sunday 00:00 - 03:00 23:00 - 23:59 Monday 00:00 - 01:00 23:00 - 23:59 00:00 - 01:00 00:00 - 01:00 00:00 - 01:00 Tuesday 23:00 - 23:59 Wednesday | 23:00 - 23:59 Thursday 23:00 - 23:59 Friday 00:00 - 01:00 23:00 - 23:59 Saturday 00:00 - 03:00 23:00 - 23:59

Where the licence authorises supplies of alcohol – whether these are on and/or off supplies

No alcohol sales

#### Part 2

Name, (registered) address, telephone number and email (where relevant of holder of premises licence):

K & G Restaurants Ltd 1 Archgate Business Centre 823-825 High Road London N12 8UB

Telephone: 020 8958 4617 Email: Kurt.jansen@uk.mcd.com

Registered number of holder, for example company number, charity number (where applicable): 03900766

Name, address and telephone number of designated premises supervisor where the premises licence authorises for the supply of alcohol: N/A

Personal licence number and issuing authority of personal licence held by designated premises supervisor — where the premises licence authorises for the supply of alcohol: **N/A** 

State whether access to the premises by children is restricted or prohibited: N/A



### **Annex 1 – Mandatory Conditions**

#### Mandatory conditions where licence authorises supply of alcohol:

- 1 No supply of alcohol may be made under the premises licence
  - a) at a time when there is no designated premises supervisor in respect of the premises licence, or
  - b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended
- 2. Every supply or sale of alcohol made under the premises licence must be made or authorised by a person who holds a personal licence.

#### Mandatory condition where licence requires door supervision:

Where one or more individuals are required to be at the premises to carry out a security activity, such individual(s) must be licensed by the Security Industry Authority.

#### The Licensing Act 2003 (Mandatory Licensing Conditions) (Amendment) Order 2014

- 1. (1) The responsible person must ensure that staff on relevant premises do not carry out, arrange or participate in any irresponsible promotions in relation to the premises.
- (2) In this paragraph, an irresponsible promotion means any one or more of the following activities, or substantially similar activities, carried on for the purpose of encouraging the sale or supply of alcohol for consumption on the premises—
- (a)games or other activities which require or encourage, or are designed to require or encourage, individuals to—
- (i)drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell or supply alcohol), or (ii)drink as much alcohol as possible (whether within a time limit or otherwise);
- (b)provision of unlimited or unspecified quantities of alcohol free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;
- (c)provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;
- (d)selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;
- (e)dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).
- 2. The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.
- 3. (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.
- (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—
  - (a)a holographic mark, or
  - (b)an ultraviolet feature.
- 4. The responsible person must ensure that—
- (a)where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures—
  - (i)beer or cider: ½ pint;
  - (ii)gin, rum, vodka or whisky: 25 ml or 35 ml; and
- (iii)still wine in a glass: 125 ml;



- (b)these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and
- (c)where a customer does not in relation to a sale of alcohol specify the quantity of alcohol to be sold, the customer is made aware that these measures are available."

#### **Mandatory Condition order 2014**

- 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
- 2. For the purposes of the condition set out in paragraph 1—
  - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979
  - (b) "permitted price" is the price found by applying the formula—

P D (DxV)

where-

- (i) P is the permitted price,
- (ii) D is the rate of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;
- (c) "relevant person" means, in relation to premises in respect of which there is in force a premises licence—
  - (i) the holder of the premises licence,
- (ii) the designated premises supervisor (if any) in respect of such a licence, or
- (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence;
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and
- (e) "valued added tax" means value added tax charged in accordance with the Value Added Tax Act 1994
- 3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 4. (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.
- (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.

#### Mandatory conditions where licence authorises exhibition of films:

- (1) The admission of persons under the age of 18 years to exhibitions of films must be restricted in accordance with any recommendation made by the British Board of Film Classification, except where condition 2 applies.
- (2) The admission of persons under the age of 18 years to exhibitions of films must be restricted in accordance with any recommendation made by the relevant licensing authority regarding the film in question

## Annex 2 - Conditions consistent with the operating Schedule

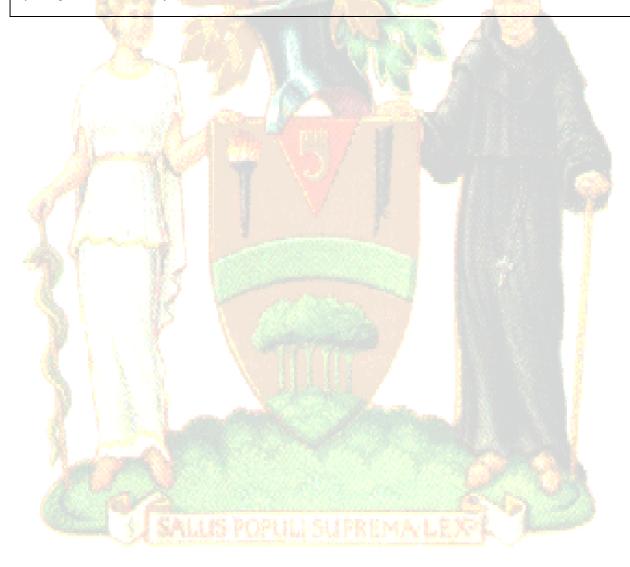
- 1. Notices will be placed on the premises notifying customers that CCTV is in operation at the premises.
- 2. A centrally monitored alarm system which will incorporate panic buttons will be in operation. The alarm system will be compliant with NSI and SSAIB guidelines.
- 3. A minimum of 4 staff including a manager shall be employed during the times which licensable activities are taking place.
- 4. Prominent, clear and legible notices will be displayed at the entrance/exit requesting the public to respect the needs of local residents and to leave the premises and the area quietly.



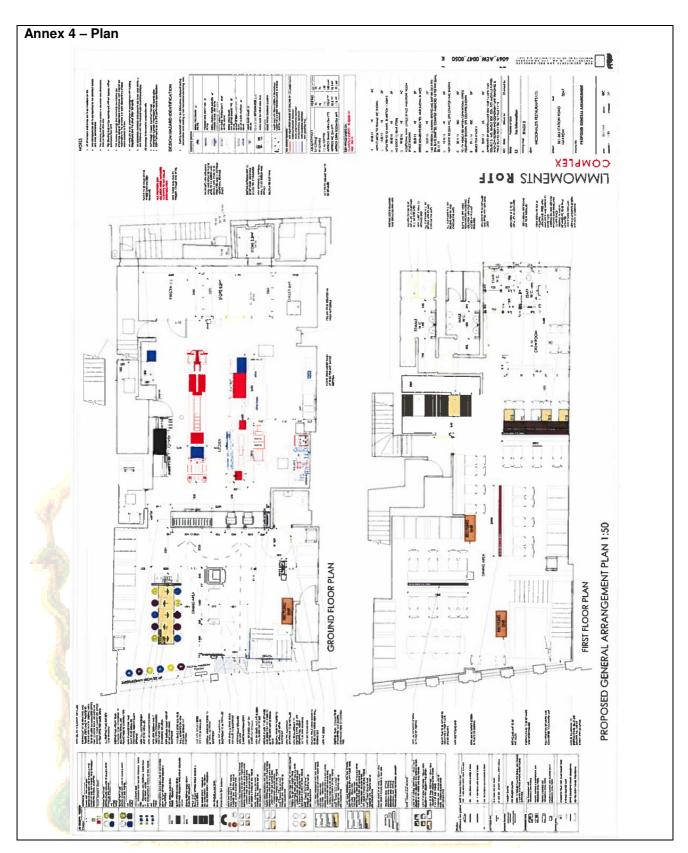
- 5. Prominent, clear and legible notices will be displayed at the entrance/exit requesting the public to dispose of their litter in a proper manner.
- 6. Litter will be cleared from the front of the premises between the pavement and the kerb line.
- 7. No children's parties to be held whilst licensable activities are taking place.

Annex 3 - Conditions attached after a hearing by the licensing authority.

- 1. The premises will maintain a CCTV system in operation.
- 2. Recordings shall be held for a minimum of 31 days and copies made available to the Police and Licensing officers expeditiously on request.
- 3. On Fridays and Saturdays from 23.00 until the premises closes, there shall be employed at least 1 SIA officer.
- 4. The upstairs restaurant area shall be closed off and locked to members of the public from 22.00 until opening time the next day.







| Date of original grant: 12/11/2014 | Reason for issue: Minor Variation |
|------------------------------------|-----------------------------------|
| Date of issue: 27th May 2015       | Issue Number: 2                   |



# **APPENDIX 4**

# Licence review guidelines

|                                  | Aggravating factors   | Mitigating factors  |
|----------------------------------|---|---|
| Prevention of crime and disorder | <ul> <li>Failure to heed police or licensing authority advice</li> <li>Encouraging or inciting criminal behaviour associated with licensed premises</li> <li>Serious injury results from poor management</li> <li>Previous track record</li> <li>Deliberate or direct involvement in criminality</li> </ul>   | <ul> <li>Minor breach of condition not justifying a prosecution</li> <li>Confidence in management ability to rectify defects</li> <li>Previous track record</li> <li>Voluntary proposal/acceptance of additional conditions</li> </ul>  |
| Prevention of public nuisance    | <ul> <li>Noise late at night in breach of condition or statutory abatement notice</li> <li>Previous warnings ignored</li> <li>Long and prolonged disturbances</li> <li>Excessive noise during unsocial hours (relating to locality and activity concerned)</li> </ul>   | <ul> <li>Noise limiting device installed</li> <li>Licence-holder apologised to those disturbed by nuisance</li> <li>Hotline complaints telephone available</li> <li>Undertaking/commitment not to repeat activity leading to disturbance</li> <li>Willingness to attend mediation</li> <li>Voluntary proposal/acceptance of additional conditions</li> </ul>                                |
| Public safety                    | <ul> <li>Death or serious injury occurred</li> <li>Substantial risk in view of a responsible authority to public safety involved</li> <li>Previous warnings ignored</li> <li>Review arose out of wilful/deliberate disregard of licence conditions</li> </ul>   | <ul> <li>Minor or technical breach of licence condition</li> <li>Confidence in management to rectify defects</li> <li>Confidence in management to avoid repetition of incident</li> <li>Voluntary acceptance/proposal of additional condition</li> </ul>  |
| Protection of children from harm | <ul> <li>Age of children</li> <li>Previous warnings ignored</li> <li>Children exposed to physical harm/danger as opposed to other threats</li> <li>Activity arose during normal school hours</li> <li>Deliberate or wilful exploitation of children</li> <li>Large number of children affected/involved</li> <li>Children not allowed on premises as part of operating schedule/conditions</li> </ul> | <ul> <li>Conduct occurred with lawful consent of persons with parental responsibility for child</li> <li>Short duration of event</li> <li>No physical harm</li> <li>Short-term disturbance</li> <li>Undertaking/commitment not to repeat activity</li> <li>Children permitted on the premises as part of operating schedule</li> <li>Not involving under-age exposure to alcohol</li> </ul> |

|  | Aggravating factors  | Mitigating factors  |  |  |
|--|--|---|--|--|
| Application for review after other enforcement action taken by responsible authorities | <ul> <li>Penalty imposed by court</li> <li>Previous warnings ignored</li> <li>Previous review hearing held resulting in any corrective action</li> <li>Premises licence holder previously convicted or cautioned for same or similar offences/contraventions</li> <li>Offences over prolonged period of time</li> <li>Offences resulted in significant danger or nuisance</li> <li>Offences as a result of deliberate actions or reckless disregard for licensing requirements</li> <li>Offence likely to be repeated</li> </ul> | <ul> <li>Compensation paid by offender or agreement towards mediation</li> <li>Voluntary acceptance/proposal of additional conditions</li> <li>Offence disposed of by way of simple caution or fixed penalty notice</li> <li>First offence or warning</li> <li>First review hearing</li> <li>Single offence/breach</li> <li>No danger to the public or nuisance</li> <li>Offences merely administrative in nature</li> <li>Offence unlikely to be repeated</li> </ul> |  |  |
|  |  |   |  |  |
| Range of likely responses<br>available to the Licensing<br>Panel                       |  |   |  |  |

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Head of Community Directorate London Borough of Harrow Civic Centre PO Box 18, Station Road Harrow HA1 2UT

24th April 2017

Dear Sir / Madam

## Re: Licence Review for McDonalds at 361-363 Station Road, Harrow

I write to you in my position of Operations Manager for the Harrow Business Improvement District, an organisation which represents over 200 businesses in the Harrow town centre BID area. Below I provide comments on the application for the review of the premises licence.

McDonalds has been in the town centre for many years now going back to the 1980s. It is a well-known restaurant and has always done well as it is popular with a varied customer base. Both the BID and McDonalds work well together with McDonalds taking part in our Harrow Business Against Crime (HBAC) partnership and the franchisee sitting on the Harrow BID Board of directors.

Harrow town centre has in the last year seen an increase in problems relating to theft, begging, pickpockets, ASB and gang crime. This has affected many business in the town with youth and gangs, in particular, hanging around on the streets and causing a nuisance which becomes intimidating to regular users of the town. This has been prevalent on Station Road and College Road from the Bus Station to the top of Station Road by McDonalds. The town centre is close to two high schools and the local college as well as transport links that serve the centre 24 hours a day, providing quick access to and from surrounding boroughs and the centre of London.

McDonalds in the past had little or no trouble and the trouble has only escalated in the last year as the crime has escalated. The cuts to the police have not helped with this.

The application for the Licence Review cites 71 calls made over the nine-month period to 06/03/2017 of which 28 were subsequently recorded as crime. We can see that high levels of calls places a strain on scarce police resources. However, McDonalds, as with other pubs, restaurants and well-known shops in the town, is also a landmark and we are aware that people will call in incidents and crimes and will give McDonalds as the location of the incident even though this may not be the exact focus of the incident. We believe this has happened to the McDonalds premises and others through the public's mental short cut in

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trying to describe a location. If incidents are not carefully analysed there is a danger they may be recorded incorrectly, with the origin of incidents wrongly attributed to the premises.

Back in April 2016 the BID and Harrow Council worked together with McDonalds and a youth worker was present once a week in their Station Road premises to try and engage with the youth that were hanging around. It was hoped that we might be able to take this forward and put on some activities that would help with the council aspirations for youth engagement. This went on for a number of weeks. Observations arising from this were that staff were asking people to leave if they were not buying anything and groups of youths entering McDonalds becoming louder and louder which became intimidating to other customers and staff. The youth were often very rude and had little or no respect for anyone and would often use threatening behavior. This was also observed out in the street and in other shops.

After the premises were issued with a CPN it was felt we should no longer continue with our attempt to engage as we did not want to encourage trouble. At this point, however, there seemed to be little or no trouble in the evenings.

Our viewing of the licence that has been issued to McDonalds shows conditions stating: "On Fridays and Saturdays from 23:00 until the premises closes, there shall be employed at least 1 SIA officer."

In fact the company have been employing SIA accredited staff, starting at 22:00 until the premise is closed. They have therefore been exceeding the requirement of the condition. This seems to have been overlooked in the review. Since the review has been put in place they have changed to two SIA licenced doormen and they also have an additional Townlink radio that is connected to CCTV. This now gives them two Townlink radios for the weekends. They have also reviewed their closing procedures and the last order is now accepted at 02:45 so they can close their doors before 03:00.

McDonalds have installed more CCTV since the licence review was put in place and this now fully covers their entrance. They have also upgraded the CCTV so it is shown in real time so it is visible to customers and staff in the back office. All senior staff are trained to download CCTV should the police require it and they hold a stock of USB sticks so this can be done straight away.

Our HBAC partnership has also worked with them on radio training and McDonalds will now call into CCTV at the first sign of any trouble and this includes if they notice groups of young people hanging around outside that could cause an issue elsewhere. We believe this demonstrates they are proactive and ready to play a part in the wider community. Similarly, the manager at Station Road recently found a knife hidden at the back of their premises by

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the bins. They immediately called it in and the police came and collected it. It is a pity that this good work has not been acknowledged in the report.

I have worked with both McDonalds staff and local council officers and the BID are disappointed to see that this licensing review has been initiated at this stage. It is felt that some of the issues that have been raised are not all McDonalds fault and that customers are also not willing to make statements when the police arrive. There is no evidence in the review report to show how many customers do not make statements and this report only highlights incidents where staff did not make statements. We understand that staff can be reluctant to make statements for fear of repercussions. No matter how hard any business tries you can never guarantee that problematic individuals will not come back.

Once police have been summoned to a licenced premise then we also view any reluctance to provide statements as problematic and cannot condone this where it has happened. It would appear that McDonalds staff now understand their duties in this respect.

The restaurant management team are prepared to give an undertaking that they will close their premises on any occasion that they cannot provide SIA door staff, and that these door staff will control access to the premises to limit numbers, prevent overcrowding and to refuse customers who are drunk or known to be banned.

It is our understanding that McDonalds are willing to work with everyone and have put procedures in place over and above their licence conditions. We would ask that the review is adjourned for a period of time to give the new procedures in place time to settle in. We will continue to work and support McDonalds along with other agencies to help reduce the issues.

**Louise Baxter** 

**Operations Manager** 

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#### **APPENDIX 6**

## Summary of times and proposed conditions for premises licence:

McDonalds Restaurant, 361 Station Road, Harrow, Middlesex HA1 2AW

#### **Existing licensable activities and hours:**

| Day       | Hours open to public   | Late night refreshment licence |
|-----------|------------------------|--------------------------------|
| Monday    | 06:30 - 01:15 next day | 23:00 – 01:00 next day         |
| Tuesday   | 06:30 - 01:15 next day | 23:00 - 01:00 next day         |
| Wednesday | 06:30 - 01:15 next day | 23:00 - 01:00 next day         |
| Thursday  | 06:30 - 01:15 next day | 23:00 - 01:00 next day         |
| Friday    | 06:30 - 03:15 next day | 23:00 – 03:00 next day         |
| Saturday  | 06:30 - 03:15 next day | 23:00 - 03:00 next day         |
| Sunday    | 06:30 - 01:15 next day | 23:00 - 01:00 next day         |

## Summary of applicable mandatory conditions:

(1) Requirement for any door supervisors to be licensed by the Security Industry Authority

#### **Existing conditions:**

#### <u>Annex 2 – conditions consistent with Operating Schedule</u>

- 1. Notices will be placed on the premises notifying customers that CCTV is in operation at the premises.
- 2. A centrally monitored alarm system which will incorporate panic buttons will be in operation. The alarm system will be compliant with NSI and SSAIB guidelines.
- 3. A minimum of four staff including a manager shall be employed during the times which licensable activities are taking place.

  [Proposed amendment to a minimum of six staff]
- 4. Prominent, clear and legible notices will be displayed at the entrance/exit requesting the public to respect the needs of local residents and to leave the premises and the area quietly.
- 5. Prominent, clear and legible notices will be displayed at the entrance/exit requesting the public to dispose of their litter in a proper manner.
- 6. Litter will be cleared from the front of the premises between the pavement and the kerb line.
- 7. No children's parties to be held whilst licensable activities are taking place.

#### Annex 3 - Conditions attached after a hearing by the licensing authority.

- 1. The premises will maintain a CCTV system in operation.
- 2. Recordings shall be held for a minimum of 31 days and copies made available to the Police and Licensing officers expeditiously on request.

3. On Fridays and Saturdays from 23.00 until the premises closes, there shall be employed at least one SIA officer.

[Proposed amendment to at least two SIA door supervisors]

4. The upstairs restaurant area shall be closed off and locked to members of the public from 22.00 until opening time the next day.

## Additional draft conditions agreed between the police and premises-licence holder:

- 5. The premises licence holder shall ensure that staff and the SIA door supervisors have a radio linked to the Town Centre CCTV Control (whilst the Town Centre Partnership operates such a scheme)
- 6. Food and drink shall only be sold after 02.30 hours on Saturday and Sunday mornings for consumption off the premises (takeaway only)
- 7. There shall be no entry to the premises after 02.45 hours on Saturday and Sunday mornings.